

The following developments would signal that a particular scenario is unfolding.

Scenario One: Treading Water

- A prime minister with weak reform credentials takes office as part of a compromise between the president and the political opposition.
- A full but divided Parliament is seated but incapable of passing major legislation.
- The government meets basic International Monetary Fund standards but fails to qualify for budget aid.
- The president maintains some rhetorical support for modernization but declines to take forceful action.
- The police demonstrate the ability to cope with sporadic demonstrations but make slow progress in developing their overall capabilities.

Scenario Two: The Unraveling of Democracy

- The president publicly retreats from his commitment to structural reforms.
- The government violates its agreement with the IMF, leading to a significant decrease in aid pledged by other major international donors.
- Public demonstrations draw thousands of participants and persist for several days.
- Extremist groups resurface, or revolutionary groups call for alternative approaches to government.
- Police step up repressive tactics or, conversely, abandon their posts en masse.
- Successive prime ministers and their cabinets are forced to resign.
- Upcoming legislative elections are cancelled or postponed indefinitely.

Scenario Three: Turning the Corner

- Parliament accepts a pro-reform prime minister and passes legislation on a regular basis.
- Some state-owned industries are privatized, and the government work force is scaled back, leading to the disbursement of large portions of international aid.
- The benefits of modernization and accompanying aid become more apparent, and leading opposition politicians tone down their antireform rhetoric.
- Legislative elections occur as planned with little violence and are pronounced free and fair by international experts.
- Business leaders announce new private investments capable of generating permanent jobs numbering in the tens of thousands.
- Instances of human rights violations by the police decrease dramatically.